

NOTICE OF MEETING

CHILDREN AND YOUNG PEOPLE'S SCRUTINY PANEL

**Thursday, 6th September, 2018, 7.00 pm - Civic Centre, High Road,
Wood Green, N22 8LE**

Members: Councillors Mahir Demir (Chair), Josh Dixon, Tammy Palmer, Dana Carlin, James Chiriyankandath, Julie Davies and Khaled Moyeed

Co-optees/Non Voting Members: Luci Davin (Parent Governor representative), Uzma Naseer (Parent Governor Representative) and Yvonne Denny (Church representative)

Quorum: 3

1. FILMING AT MEETINGS

Please note that this meeting may be filmed or recorded by the Council for live or subsequent broadcast via the Council's internet site or by anyone attending the meeting using any communication method. Although we ask members of the public recording, filming or reporting on the meeting not to include the public seating areas, members of the public attending the meeting should be aware that we cannot guarantee that they will not be filmed or recorded by others attending the meeting. Members of the public participating in the meeting (e.g. making deputations, asking questions, making oral protests) should be aware that they are likely to be filmed, recorded or reported on.

By entering the meeting room and using the public seating area, you are consenting to being filmed and to the possible use of those images and sound recordings.

The chair of the meeting has the discretion to terminate or suspend filming or recording, if in his or her opinion continuation of the filming, recording or reporting would disrupt or prejudice the proceedings, infringe the rights of any individual or may lead to the breach of a legal obligation by the Council.

2. APOLOGIES FOR ABSENCE

3. ITEMS OF URGENT BUSINESS

The Chair will consider the admission of any late items of urgent business (late items will be considered under the agenda item where they appear. New items will be dealt with as noted below).

4. DECLARATIONS OF INTEREST

A member with a disclosable pecuniary interest or a prejudicial interest in a matter who attends a meeting of the authority at which the matter is considered:

- (i) must disclose the interest at the start of the meeting or when the interest becomes apparent, and
- (ii) may not participate in any discussion or vote on the matter and must withdraw from the meeting room.

A member who discloses at a meeting a disclosable pecuniary interest which is not registered in the Register of Members' Interests or the subject of a pending notification must notify the Monitoring Officer of the interest within 28 days of the disclosure.

Disclosable pecuniary interests, personal interests and prejudicial interests are defined at Paragraphs 5-7 and Appendix A of the Members' Code of Conduct.

5. DEPUTATIONS/PETITIONS/PRESENTATIONS/QUESTIONS

To consider any requests received in accordance with Part 4, Section B, Paragraph 29 of the Council's Constitution.

6. MINUTES (PAGES 1 - 6)

To approve the minutes of the meeting of 8 March 2018.

7. TERMS OF REFERENCE AND MEMBERSHIP (PAGES 7 - 36)

To note the terms of reference and membership for the Panel.

8. SERVICE OVERVIEW AND PERFORMANCE UPDATE (PAGES 37 - 70)

To provide an overview of the Children and Young People's Service and current priorities and performance levels.

9. CABINET MEMBER QUESTIONS - CHILDREN AND FAMILIES AND COMMUNITIES

An opportunity to question the Cabinet Member for Children and Families, Councillor Elin Weston, and the Cabinet Member for Communities, Councillor Mark Blake, on developments within the parts of their portfolios that relate to the terms of reference of the Panel.

10. WORK PROGRAMME DEVELOPMENT 2018-20 (PAGES 71 - 80)

To consider potential issues for inclusion within the work plan for 2018-20.

11. NEW ITEMS OF URGENT BUSINESS

To consider any items admitted at item 3 above.

12. DATES OF FUTURE MEETINGS

Rob Mack, Principal Scrutiny Officer
Tel – 020 8489 2921
Fax – 020 8881 5218
Email: rob.mack@haringey.gov.uk

Bernie Ryan
Assistant Director – Corporate Governance and Monitoring Officer
River Park House, 225 High Road, Wood Green, N22 8HQ

Thursday, 30 August 2018

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MINUTES OF THE MEETING OF THE CHILDREN AND YOUNG PEOPLE'S SCRUTINY PANEL HELD ON THURSDAY 8TH MARCH 2018

PRESENT:

Councillors: Kirsten Hearn (Chair), Mark Blake, Toni Mallett, Liz Morris and Reg Rice

Co-opted Members: Luci Davin (Parent Governor representative) and Uzma Naseer (Parent Governor representative)

1. FILMING AT MEETINGS

The Chair referred Members present to agenda item 1 on the agenda in respect of filming at the meeting and Members noted the information contained therein.

2. APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Elliott and Ms Denny.

3. ITEMS OF URGENT BUSINESS

None.

4. DECLARATIONS OF INTEREST

None.

5. DEPUTATIONS/PETITIONS/PRESENTATIONS/QUESTIONS

None.

6. MINUTES

AGREED:

That the minutes of the meeting of 18 December 2018 be approved.

7. EDUCATIONAL ATTAINMENT AND PERFORMANCE

Jane Blakey, Head of School Performance, Standards and Provision, reported on test and examination results for 2017. These had been very positive. Almost every attainment and progress measure in all phases from Early Years to Key Stage 5 (KS5) had shown progress that was at or above national averages. Most showed the best results for the borough to date and, in particular, the achievement of disadvantaged pupils was a key strength. Results for science, technology, engineering and maths (STEM) subjects were particularly good and above national levels. An increasing

percentage of young people were going to university and there had been a big increase in those taking up apprenticeships. Haringey was also now out performing national averages in most, if not all, areas.

There were nevertheless a few small areas where results had not been as positive:

- Key Stage 4 results for vocational subjects had not been as good as had been expected. It was felt that this was due in part to the introduction of a written examination.
- Results from the College of North East London (CoNEL) had not been as strong as those of school sixth forms. However, performance at Haringey 6th Form Centre had improved;
- There was still also some work to be done to bring schools in the east of the borough up to the same levels as those in west. In addition, the attainment gap for Turkish and Black Caribbean pupils needed to be narrowed further. Work was being undertaken by schools to identify those young people who were at risk at underperformance at an earlier in order to provide them with greater support.

In answer to questions, she stated that performance by girls within the borough was very good and better than that of boys. However, take up of STEM subjects could be improved upon. No specific consideration had been given to the performance of LGBT pupils. In terms of Turkish young people, classes could be arranged if there was a need for assistance with English language. However, take up of English as an additional language (EAL) was not good. The under performance if Turkish pupils could also be due to issues relating to application and parental aspiration. Councillor Weston, the Cabinet Member for Children reported that there was a BAME toolkit that could be used to address issues of underperformance.

The Panel noted that the BAME categories that were used were set by the Department for Education and depended on how parents defined themselves. Ms Blakely acknowledged that the categories were not perfect and, in particular, failed to record differences in performance levels amongst pupils of African origin. The Panel also noted that young people who were educated within the borough were performing better at post 16 than those who went outside. The post 16 offer was being looked at with aim of developing more collaboration between providers. There was a particular challenge in developing apprenticeships and encouraging greater take up.

The Panel noted that funding had been provided to support schools in preparing pupils for tests. Information from Pupil Premium lists and the Indices of Multiple Deprivation were used to target the schools that received specific assistance.

8. JOINT TARGETED AREA INSPECTION (JTAI)

Margaret Dennison, the Interim Director of Children's Services, reported on the outcome of the recent Joint Targeted Area Inspection. The inspection involved a range of inspectors looking at a particular issue with the intention of reaching a combined view on the work of partners. The inspection had focussed on abuse and neglect, which were very broad topics.

The approach used was strengths based and the outcomes would feed into the next inspection, which was likely to be later this year. The Director of Children's services

would be developing an action plan in response to the issues raised. As part of the inspection process, it had been necessary to undertake a joint partnership audit of seven specific cases. Although this had been a time consuming process, it had proven to be helpful.

Ms Dennison reported that the feedback from inspectors had highlighted areas of strength as well as areas where improvements were felt necessary. A significant number of strengths had been identified and these had been well spread across areas of partnership activity. They included the fact that the borough had a multi-agency safeguarding hub (MASH).

The inspection had also highlighted where it was felt that performance could be improved further. Amongst other areas, joint partnership decision making in the MASH, understanding and application of thresholds and the consideration of the historical context of families were raised. There were also a number of comments made regarding the Local Safeguarding Children's Board (LSCB) including that it lacked sufficient strategic leadership. It was also felt that there was an over reliance of children's social care services and that Early Help was currently under developed.

Ms Dennison felt that critical comments in respect of Children's Services had been comparatively small and that there had been greater focus on the role of NHS bodies and the Police. An action plan to address the issues raised had been developed. There was an opportunity to address many of the issues raised through the new arrangements for safeguarding that would be implemented when LSCBs were abolished. The areas that had been prioritised as part of the new arrangements had now been endorsed by the Council's Cabinet.

In answer to a question, Sarah Alexander (Assistant Director for Safeguarding and Social Care) reported that LCSB training had been successful although it had not covered as many staff as was wished. The training had focused on parental behaviour as well as symptoms of neglect. She felt that there needed to be appropriate thresholds across the whole of the partnership. Ms Dennison commented that the new arrangements for safeguarding would provide an opportunity to look at thresholds again and make them clearer.

Councillor Weston, the Cabinet Member for Children, reported that a lot of work had been undertaken by the Council's Early Help service with schools to improve links with them. However, links needed to be developed further across all safeguarding partners.

In answer to a question, Ms Alexander reported that the new arrangements meant that statutory responsibility for safeguarding would no longer be solely the responsibility of the Council. Ms Dennison stated that relationships between partners needed constant attention. There also needed to be a willingness to challenge. She felt that the new arrangements provided a sounder basis for partnership work.

In answer to another question, Ms Alexander stated that each school was required to have a designated safeguarding lead. There was a safeguarding leads forum that brought all of them together and who also had a role in providing training. She stated

that there was a lot of data on how young people ended up in the care system and this was subject to regular analysis.

9. INSPECTION OF LOCAL AUTHORITY CHILDREN'S SERVICES (ILACS) FRAMEWORK;

Ms Dennison reported on the new ILACS process, which was a system for assessing the effectiveness of services and arrangements for children in need of help and protection. It was intended to be an annual conversation that looked at performance information and pathways. The process was meant to be more fluid than the previous inspection regime and included a strong emphasis on leadership. It included focussed visits to authorities. The new process had begun in January and the intention was to catch failing local authorities before they fell.

The Panel noted that Haringey was still categorised as requiring improvement and would therefore be inspected every three years. The last inspection had taken place in 2014 so the next one was now imminent. Inspectors would be looking at overall effectiveness and progress achieved. Ms Dennison stated that local authorities would not automatically be regarded as failures as long as there was an action plan to address any specific problem areas that had been raised.

10. REVIEW OF SUPPORT TO REFUGEE CHILDREN

The Panel considered draft recommendations for its review on support to children from refugee families. The Chair reported that there were limits to the level of support that could be given to some families and especially those with no recourse to public funds (NRPF). She felt that partnership was very important and particularly good relations with schools and the voluntary sector. A lot of the issues relating to NRPF families related to resolving their immigration status and delays had serious cost implications for local authorities.

Representatives of voluntary sector organisations with a role in supporting refugee families who were present at the meeting welcomed the work that the Panel had undertaken. They felt that it was important that there was a closer working relationship between the Council and the voluntary sector.

The Chair reported that the Panel had been concerned at the presence of a representative of the Home Office within the Council's NRPF team as it had received evidence that this could deter destitute people from seeking support. However, they had since noted that this arrangement had not been renewed. The Panel had also noted that the vast majority of children from NRPF families were allowed to remain in the UK when their status had finally been resolved. It was therefore felt that the manner in which such families were treated could have long term repercussions. It was felt that the voluntary sector should work together with the Panel to review progress of relevant services.

In answer to a question, Ms Alexander stated that there had been 44 fraud investigations relating to individuals claiming support from the NRPF team. In answer to another question, she stated that a practice review of the work of the team had

recently been completed. She was happy to share a copy of the executive summary of this with the Panel.

The Panel noted that a draft final report of the review would be circulated to Panel Members for comment before being submitted to the Overview and Scrutiny Committee on 26 March for approval. Following this, it would be submitted to the Council's Cabinet, who would be asked to respond to the recommendations.

AGREED:

That the draft conclusions and recommendations of the review be approved and incorporated into a final report for submission to the Overview and Scrutiny.

11. REVIEW ON RESTORATIVE JUSTICE

The Panel considered draft conclusions and recommendations from the review. It was noted that there was a distinction between restorative justice and restorative practice. The former was a reactive process set up in response to a crime or conflict whilst the latter was proactive in nature and could be used to prevent conflict, build relationships and repair harm.

The Panel felt that more collaboration was required between schools. It was recognised though that it would be challenging to persuade all stakeholders to adopt restorative practices. The Cabinet Member commented that schools needed to be persuaded of the benefits of collaboration.

AGREED:

That the draft conclusions and recommendations of the review be approved and incorporated into a final report for submission to the Overview and Scrutiny Committee.

12. WORK PLAN UPDATE

AGREED:

That the completed workplan for the year be noted.

13. REFLECTIONS

The Panel reflected on its work in the previous year and throughout the period of the current administration. Members made the following suggestions for how the work of the Panel could be enhanced;

- Practitioners could be involved more in providing feedback to the Panel. In addition, community organisations could play a more active role;
- A greater emphasis on educational issues;

- More opportunities for the Panel to get out into the local community and engage directly with people and, in particular, young people; and
- Seeing how a service works on the ground by shadowing practitioners.

The Cabinet Member commented that the Panel could look at how opportunities arising from changes to legislation could be exploited. In addition, she felt that the apprenticeship levy and the implementation of the action plan arising from the JTAI would be useful issues for the Panel to focus on. She also felt that the Panel should not just focus on the role of the Children and Young People's Service and look in greater detail at the work of other stakeholders. In determining what issues to focus on, the Panel needed to be mindful of what areas it was in a position to influence. Shorter and more conversational pieces of work could also be considered.

AGREED:

That the above mentioned comments and suggestions be incorporated into the work planning process for Overview and Scrutiny for 2018/19.

14. VOTE OF THANKS

It being the last meeting of the Panel for the current Municipal Year, the Chair was thanked by the Panel for his work as Chair. The Chair thanked Members and officers for their kind assistance and co-operation.

CHAIR: Councillor Kirsten Hearn

Signed by Chair

Date

Report for: Children and Young People's Scrutiny Panel – 6 September 2018

Item number:

Title: Terms of Reference and Membership

Report

authorised by : Ayshe Simsek, Democratic Services and Scrutiny Manager

Lead Officer: Robert Mack, Principal Scrutiny Support Officer,
Tel: 020 8489 2921, e-mail: rob.mack@haringey.gov.uk

Ward(s) affected: N/A

Report for Key/

Non Key Decision: N/A

1. Describe the issue under consideration

1.1 This report sets out the terms of reference and membership for Overview and Scrutiny and its panels for 2018/19.

2. Recommendations

2.1 The Panel is asked to:

(a) Note the terms of reference (Appendix A) and Protocol (Appendix B) for Overview and Scrutiny.

(b) Note the policy areas/remits and membership for each Scrutiny Panel for 2018/19 (Appendix C).

3. Reasons for decision

3.1 The terms of reference and membership of the scrutiny panels above need to be noted at the first meeting of each municipal year.

4. Overview and Scrutiny Committee

4.1 As agreed by Council on 24 May, the membership of the Overview and Scrutiny Committee for 2018/19 is: Cllr Lucia das Neves (Chair); Cllr Pippa Connor (Vice-Chair); Cllr Mahir Demir; Cllr Ruth Gordon; and Cllr Adam Jogee.

4.2 The membership of the Committee also includes the statutory education representatives, who have voting rights solely on education matters

4.3 The terms of reference and role of the OSC is set out in Part Two (Article 6), Part Three (Section B) and Part Four (Section G) of the Council's Constitution. Together, these specify key responsibilities for the Committee. This information is provided in full at Appendix A.

4.4 There is also a Protocol, outside the Constitution and provided at Appendix B, that sets out how the OSC is to operate.

5. Scrutiny Panels

5.1 Article 6 of the Constitution states the OSC shall appoint Scrutiny Panels in order to discharge the Overview and Scrutiny role.

5.2 The specific functions for any Scrutiny Panels established is outlined in Article 6 of the Constitution at 6.3 (b) and 6.3 (c). The procedure by which this operates is detailed in the Scrutiny Protocol:

- The OSC shall establish four standing Scrutiny Panels, to examine designated public services.
- The OSC shall determine the terms of reference for each Scrutiny Panel.
- If there is any overlap between the business of the Panels, it is the responsibility of the OSC to resolve the issue.
- Areas which are not covered by the four standing Scrutiny Panels shall be the responsibility of the main OSC.
- The Chair of each Scrutiny Panel shall be a member of the OSC, as determined by the OSC at its first meeting.
- It is intended that each Scrutiny Panel shall be comprised of between 3 and 7 backbench or opposition members, and be politically propionate as far as possible.
- Each Scrutiny Panel shall be entitled to appoint up to three non-voting co-optees. The Children and Young People’s Scrutiny Panel membership will include the statutory education representatives of OSC.

5.3 The 2018/19 membership for the four Scrutiny Panels is listed below.

Scrutiny Panel	Membership
Adults and Health	Cllrs Councillor Pippa Connor (Chair), Nick da Costa, Mike Hakata, Sarah James, Felicia Opoku, Sheila Peacock and Yvonne Say
Children and Young People	Cllrs Mahir Demir (Chair), Josh Dixon, Tammy Palmer, Dana Carlin, Dr. James Chiriyankandath, Julie Davies and Khaled Moyeed
Environment and Community Safety	Cllrs Adam Jogee (Chair), Kaushika Amin, Eldridge Culverwell, Scott Emery, Julia Ogiehor, Reg Rice and Matt White
Housing and Regeneration	Cllr Ruth Gordon (Chair), Dawn Barnes, Isidoros Diakides, Bob Hare, Yvonne Say, Daniel Stone and Sarah Williams
All Councillors (except Members of the Cabinet) may be members of the Overview and Scrutiny Committee and the Scrutiny Review Panels. However, no Member may be involved in scrutinising a decision in which he/she has been directly involved.	

5.4 The policy areas to be covered by the four existing Scrutiny Panels have been updated. This information, together with the relevant Portfolio holders for each scrutiny body, is attached at Appendix C.

6. Contribution to strategic outcomes

6.1 The contribution scrutiny can make to strategic outcomes will be considered as part of its routine work.

7. Statutory Officers Comments

Finance and Procurement

7.1 The Haringey representatives on the JHOSC are not entitled to any remuneration. As a result, there are no direct financial implications arising from the recommendations set out in this report. Should any of the work undertaken by Overview and Scrutiny generate recommendations with financial implications then these will be highlighted at that time.

Legal

7.2 Under Section 21 (6) of the Local Government Act 2000, an Overview and Scrutiny Committee has the power to appoint one or more sub-committee to discharge any of its functions. The establishment of Scrutiny Panels by the Committee falls within this power and is in accordance with the requirements of the Council's Constitution.

7.3 Scrutiny Panels are non-decision making bodies and the work programme and any subsequent reports and recommendations that each scrutiny panel produces must be approved by the OSC. Such reports can then be referred to Cabinet or Council under agreed protocols.

Equality

7.4 The Council has a public sector equality duty under the Equalities Act (2010) to have due regard to:

- Tackle discrimination and victimisation of persons that share the characteristics protected under S4 of the Act. These include the characteristics of age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex (formerly gender) and sexual orientation;
- Advance equality of opportunity between people who share those protected characteristics and people who do not;
- Foster good relations between people who share those characteristics and people who do not.

7.5 The proposals outlined in this report relate to the membership and terms of reference for the OSC and carry no direct implications for the Council's general equality duty. However, the Committee should ensure that it addresses these duties by considering them within its work programme and those of its panels, as well as individual pieces of work. This should include considering and clearly stating;

- How policy issues impact on different groups within the community, particularly those that share the nine protected characteristics;
- Whether the impact on particular groups is fair and proportionate;
- Whether there is equality of access to services and fair representation of all groups within Haringey;
- Whether any positive opportunities to advance equality of opportunity and/or good relations between people, are being realised.

7.6 The Committee should ensure that equalities comments are based on evidence. Wherever possible this should include demographic and service level data and evidence of residents/service-users views gathered through consultation.

8. Use of Appendices

Appendix A Part Two (Article 6), Part Three (Section B), and Part Four (Section G) of the Constitution of the London Borough of Haringey.

Appendix B Scrutiny Protocol

Appendix C Overview & Scrutiny Remits and Membership 2017/18

9. Local Government (Access to Information) Act 1985

Appendix A

PART TWO – ARTICLES OF THE CONSTITUTION

Last updated 18 July 2016

Article 6 - Overview and Scrutiny

6.01 Terms of reference

The Council will appoint an Overview and Scrutiny Committee to discharge the functions conferred by section 9F of the Local Government Act 2000, the Health & Social Care Act 2001 and the NHS Reform & Health Professionals Act 2002.

6.02. General role

Within its terms of reference, the Overview and Scrutiny Committee may:

- (a) Exercise an overview of the forward plan;
- (b) Review or scrutinise decisions made or actions taken in connection with the discharge of any of the Cabinet's or Council's functions;
- (c) Make reports and recommendations to the full Council, the Cabinet or relevant non-Executive Committee in connection with the discharge of any functions;
- (d) Make reports or recommendations on matters affecting the area or its inhabitants;
- (e) Exercise the right to call-in, for reconsideration, key decisions made but not yet implemented by the Executive;
- (f) Receive the reports and recommendations of its commissioned Scrutiny Review Panels; and
- (g) In accordance with statutory regulations to review and scrutinise matters relating to the health service within the Authority's area and to make reports and recommendations thereon to local NHS bodies;
- (h) Enter into or appoint such joint overview and scrutiny committees that include the London Borough of Haringey and other boroughs for the purpose of responding to consultation by NHS bodies on proposals for substantial variation or development in the provision of health services as required by The Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013.

6.03 Specific functions

- (a) Scrutiny Review Panels.**

Appendix A

The Overview and Scrutiny Committee shall appoint Scrutiny Review Panels in order to discharge the Overview and Scrutiny role for designated public services and will co-ordinate their respective roles.

(b) Policy development and review.

The Overview and Scrutiny Committee and any Scrutiny Review Panels it may establish may:

- (i) Assist the Council and the Cabinet in the development of its budget and policy framework by in-depth analysis of policy issues;
- (ii) Conduct research, community and other consultation in the analysis of policy issues and possible options;
- (iii) Consider and implement mechanisms to encourage and enhance community participation in the development of policy options;
- (iv) Question members of the Cabinet and chief officers about their views on issues and proposals affecting the area; and
- (v) Liaise with other external organisations operating in the area, whether national, regional or local, to ensure that the interests of local people are enhanced by collaborative working.

(c) Scrutiny.

The Overview and Scrutiny Committee and any Scrutiny Review Panels it may establish may:

- (i) Review and scrutinise the decisions made by and performance of the Cabinet and council officers both in relation to individual decisions and over time;
- (ii) Review and scrutinise the performance of the Council in relation to its policy objectives, performance targets and/or particular service areas;
- (iii) Question members of the Cabinet and chief officers about their decisions and performance, whether generally in comparison with service plans and targets over a period of time, or in relation to particular decisions, initiatives or projects;
- (iv) Make recommendations to the Cabinet or relevant non-executive Committee arising from the outcome of the scrutiny process;

Appendix A

- (v) Review and scrutinise the performance of other public bodies in the area and invite reports from them by requesting them to address the overview and scrutiny committee and local people about their activities and performance; and
- (vi) Question and gather evidence from any person (with their consent).

(d) Finance

Overview and Scrutiny Committee may exercise overall responsibility for the finances made available to them.

(e) Annual report.

Overview and Scrutiny Committee must report annually to full Council on their workings and make recommendations for future work programmes and amended working methods if appropriate.

6.04 Proceedings of Overview and Scrutiny Committee

The Overview and Scrutiny Committee and any Scrutiny Review Panels it may establish will conduct their proceedings in accordance with the Overview and Scrutiny Procedure Rules set out in Part 4 of this Constitution.

6.05 Votes of No Confidence

The Chair of the Overview and Scrutiny Committee or the Chair of a Scrutiny Review Panel shall cease to hold that office as a Scrutiny member if a vote of no confidence, of which notice appears on the agenda, is carried at the meeting of the relevant body. The responsibilities of that member shall be carried out by the relevant Vice-Chair until such time as a subsequent meeting of that body has been notified of the appointment of a replacement or the reappointment of the member concerned. In the event of all members of the Overview and Scrutiny Committee having been removed from office in this way at any time, Scrutiny functions shall in the interim be carried out by Full Council.

Appendix A

PART THREE – RESPONSIBILITY FOR FUNCTIONS

SECTION B

Last updated 18 July 2016

SECTION 2 – COMMITTEES

The following shall be committees of the Council and they shall have the membership as described in the Appointments of Committees, Sub-Committees, Panels, etc (as approved by the Annual Meeting):

- 1. The Corporate Committee**
 - 2. Combined Pensions Committee and Board**
 - 3. Staffing and Remuneration Committee**
 - 4. Overview and Scrutiny Committee**
 - 5. Standards Committee**
 - 6. Alexandra Palace and Park Board**
 - 7. The Regulatory Committee**
 - 8. The Health and Wellbeing Board**
-

4. Overview and Scrutiny Committee

The Overview and Scrutiny Committee may:

- (a) exercise an overview of the forward plan;
- (b) review or scrutinise decisions made or actions taken in connection with the discharge of any of the Cabinet's or Council's functions;
- (c) make reports and recommendations to the full Council, the Cabinet or relevant non-Executive Committee in connection with the discharge of any functions;
- (d) make reports or recommendations on matters affecting the area or its inhabitants;
- (e) exercise the right to call-in, for reconsideration, key decisions made but not yet implemented by the Cabinet;
- (f) receive the reports and recommendations of its Scrutiny Review Panels;

Appendix A

- (g) in accordance with statutory regulations to review and scrutinise matters relating to the health service and all NHS funded services within the Authority's area and to make reports and recommendations thereon to local NHS and NHS funded bodies;
- (h) enter into or appoint such joint overview and scrutiny committees that include the London Borough of Haringey and other boroughs for the purpose of responding to consultation by NHS bodies on proposals for substantial variation or development in the provision of health services as required by The Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013;
- (i) review or scrutinise decisions made, or other action taken, in connection with the discharge by the responsible partner authorities of their crime and disorder functions;
- (j) make reports or recommendations to the Cabinet or full Council where appropriate with respect to the discharge of the crime and disorder functions by the responsible partner authorities;
- (k) make arrangements which enable any Councillor who is not a Committee Member to refer any crime and disorder matter to the Committee under the Councillor Call for Action procedure; and
- (l) make arrangements which enable any Councillor who is not a Committee Member to refer to the Committee any local government matter which is relevant to the functions of the Committee under the Councillor Call for Action procedure.
- (m) there is a Protocol outside this Constitution setting out how the Overview and Scrutiny Committee is to operate. The Protocol shall be applied in a manner consistent with the Committee Procedure Rules in Part 4 and any issue on procedure at the meeting shall be subject to the ruling of the Chair. The Protocol can be amended by the written agreement of the Leaders of the Political Groups on the Council.
- (o) to appoint two representatives to the standing Joint Health Overview and Scrutiny Committee for North Central London. (Since this appointment is for only two Members to the Joint Committee, the "political proportionality" rules in the Local Government and Housing Act 1989 do not apply.)

SECTION 3 - SUB-COMMITTEES AND PANELS

The following bodies shall be created as Sub-Committees of the relevant Committee of the Council under which they are listed. Bodies described as "Panels" are Sub-Committees unless otherwise stated. Sub-Committees shall

Appendix A

report to their parent bodies and they shall have the membership as described in the Appointments of Non-Executive Committees, Sub-Committees, Panels, etc as approved by the Annual Meeting.

2. Under Overview and Scrutiny Committee

2.1 Scrutiny Review Panels

- (a) To carry out scrutiny processes relevant to particular services as determined by Overview and Scrutiny Committee and within the parameters, protocols and procedures agreed by Overview and Scrutiny Committee for all Scrutiny Review Panels.
- (b) Within these scrutiny processes to request and receive submissions, information and answers to questions from Cabinet Members, officers and other senior employees of the Council, service users, external experts and relevant members of the public.
- (c) To refer the findings/recommendations in the form of a written report, with the approval of the Overview and Scrutiny Committee, to The Cabinet and/or the Council as appropriate.

Appendix A

PART FOUR – RULES OF PROCEDURE

SECTION G – OVERVIEW & SCRUTINY PROCEDURE RULES

Last updated 21 July 2014

1. The arrangements for Overview and Scrutiny

- 1.1 The Council will have one Overview and Scrutiny Committee, which will have responsibility for all overview and scrutiny functions on behalf of the Council.
- 1.2 The terms of reference of the Overview and Scrutiny Committee will be:
- (i) The performance of all overview and scrutiny functions on behalf of the Council.
 - (ii) The appointment of Scrutiny Review Panels, with membership that reflects the political balance of the Council.
 - (iii) To determine the terms of reference of all Scrutiny Review Panels.
 - (iv) To receive reports from local National Health Service bodies on the state of health services and public health in the borough area.
 - (v) To enter into or appoint such joint overview and scrutiny committees that include the London Borough of Haringey and other boroughs for the purpose of responding to consultation by NHS bodies on proposals for substantial variation or development in the provision of health services as required by The Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013.
 - (vi) To monitor the effectiveness of the Council's Forward Plan.
 - (vii) To receive all appropriate performance management and budget monitoring information.
 - (viii) To approve a programme of future overview and scrutiny work so as to ensure that the Overview and Scrutiny Committee's and Scrutiny Review Panels' time is effectively and efficiently utilised;
 - (ix) To consider all requests for call-in and decide whether to call-in a key decision, how it should be considered and whether to refer the decision to the Cabinet or to Council.

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- (x) To monitor the effectiveness of the Call-in procedure.
- (xi) To review and scrutinise action taken by partner authorities in discharge of crime and disorder functions and to make reports and recommendations to Cabinet and Council on these.
- (xii) To make arrangements which enable any Councillor who is not a Committee Member to refer any local government matter, or any crime and disorder matter, to the Committee under the Councillor Call for Action Procedure.
- (xiii) To ensure that referrals from Overview and Scrutiny Committee to the Cabinet either by way of report or call-in are managed efficiently, and
- (xiv) To ensure community and voluntary sector organisations, users of services and others are appropriately involved in giving evidence to the Overview and Scrutiny Committee or relevant Scrutiny Review Panel.

1.3 The Overview and Scrutiny Committee may establish a number of Scrutiny Review Panels:

- (i) Scrutiny Reviews Panels are appointed to examine designated Council services. Scrutiny Review Panels will refer their findings/recommendations in the form of a written report, with the approval of the Overview and Scrutiny Committee, to the Cabinet and/or the Council as appropriate.
- (ii) Scrutiny Review Panels will analyse submissions, request and analyse any additional information, and question the Cabinet Member(s), relevant Council officers, local stakeholders, and where relevant officers and/or board members of local NHS bodies or NHS funded bodies.
- (iii) Subject to the approval of the Overview and Scrutiny Committee, Scrutiny Review Panels will be able to appoint external advisors and/or to commission specific pieces of research if this is deemed necessary.
- (iv) Scrutiny Review Panels should make every effort to work by consensus; however, in exceptional circumstances Members may submit minority reports.
- (v) Prior to publication, draft reports will be sent to the relevant chief officers or where relevant officers of the National Health Service for checking for inaccuracies and the presence of

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exempt and/or confidential information; Scrutiny Review Panel members will revisit any conclusions drawn from disputed information;

- (vi) Following approval by the Overview and Scrutiny Committee, final reports and recommendations will be presented to the next available Cabinet meeting together with an officer report where appropriate. The Cabinet will consider the reports and formally agree their decisions.
 - (vii) Following approval by the Overview and Scrutiny Committee, reports on NHS, non-executive or regulatory matters will be copied to the Cabinet for information.
 - (viii) At the Cabinet meeting to receive the final report and recommendations, the Chair of the Overview and Scrutiny Committee or the Chair of the Scrutiny Review Panel may attend and speak.
 - (ix) After an appropriate period, post implementation, Overview and Scrutiny Committee will carry out a follow up review to determine if the recommendations had the intended outcomes and to measure any improvements.
- 1.4 When Scrutiny Review Panels report on non-executive or regulatory functions the above rules apply, except the references to The Cabinet shall be taken as reference to the relevant non-executive body.
- 1.5 The Overview and Scrutiny Committee shall undertake scrutiny of the Council's budget through a Budget Scrutiny process. The procedure by which this operates is detailed in the Protocol covering the Overview and Scrutiny Committee.
- 1.6 All Overview and Scrutiny meetings shall take place in public (except where exempt or confidential matters are considered).
- 1.7 The Overview and Scrutiny function should not be seen as an alternative to established disciplinary, audit or complaints mechanisms and should not interfere with or pre-empt their work.
- 2. Membership of the Overview and Scrutiny Committee and Scrutiny Review Panels**
- 2.1 All Councillors (except Members of the Cabinet) may be members of the Overview and Scrutiny Committee and the Scrutiny Review Panels. However, no Member may be involved in scrutinising a decision in which he/she has been directly involved.

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- 2.2 The membership of the Overview and Scrutiny Committee and Scrutiny Review Panels shall, as far as is practicable, be in proportion to the representation of different political groups on the Council.

3. Co-optees

- 3.1 Each Scrutiny Review Panel shall be entitled to appoint up to three people as non-voting co-optees.
- 3.2 Statutory voting non-Councillor members of Overview and Scrutiny Committee will be paid an allowance in accordance with the Members' Allowances Scheme in Part 6 of this Constitution.

4. Education representatives

- 4.1 The Overview and Scrutiny Committee and the Scrutiny Review Panel whose terms of reference relate to education functions that are the responsibility of the Cabinet, shall include in its membership the following representatives:

- (i) At least one Church of England diocesan representative (voting).
- (ii) At least one Roman Catholic diocesan representative (voting).
- (iii) 2 parent governor representatives (voting).

These voting representatives will be entitled to vote where the Overview and Scrutiny Committee or the Scrutiny Review Panel is considering matters that relate to relevant education functions. If the Overview and Scrutiny Committee or Scrutiny Review Panel is dealing with other matters, these representatives shall not vote on those matters though they may stay in the meeting and speak at the discretion of the Chair. The Overview and Scrutiny Committee and Scrutiny Review Panel will attempt to organise its meetings so that relevant education matters are grouped together.

5. Meetings of the Overview and Scrutiny Committee and Scrutiny Review Panels

- 5.1 In addition to ordinary meetings of the Overview and Scrutiny Committee, extraordinary meetings may be called from time to time as and when appropriate. An Overview and Scrutiny Committee meeting may be called by the Chair of the Overview and Scrutiny Committee after consultation with the Chief Executive, by any two Members of the Committee or by the proper officer if he/she considers it necessary or appropriate.
- 5.2 In addition to ordinary meetings of the Scrutiny Review Panels, extraordinary meetings may be called from time to time as and when

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appropriate. A Scrutiny Review Panel meeting may be called by the Chair of the Panel after consultation with the Chief Executive, by any two Members of the Committee or by the proper officer if he/she considers it necessary or appropriate.

6. Quorum

The quorum for the Overview Scrutiny Committee and for each Scrutiny Review Panel shall be at least one quarter of its membership and not less than 3 voting members.

7. Chair of the Overview and Scrutiny Committee and Scrutiny Review Panels

7.1 The Chair of the Overview and Scrutiny Committee will be appointed by the Council.

7.2 The Chair of the Overview and Scrutiny Committee shall resign with immediate effect if a vote of no confidence is passed by the Overview and Scrutiny Committee.

7.3 Chairs of Scrutiny Review Panels will be drawn from among the Councillors sitting on the Overview and Scrutiny Committee. Subject to this requirement, the Overview and Scrutiny Committee may appoint any person as it considers appropriate as Chair having regard to the objective of cross-party chairing in proportion to the political balance of the Council. The Scrutiny Review Panels shall not be able to change the appointed Chair unless there is a vote of no confidence as outlined in Article 6.5 in this Constitution.

7.4 The Chair of the Budget Scrutiny Review process will be drawn from among the opposition party Councillors sitting on the Overview and Scrutiny Committee. The Overview and Scrutiny Committee shall not be able to change the appointed Chair unless there is a vote of no confidence as outlined in Article 6.5 in this Constitution.

8. Work programme

Overview and Scrutiny Committee will determine the future scrutiny work programme and will establish Scrutiny Review Panels to assist it to perform its functions. The Committee will appoint a Chair for each Scrutiny Review Panel.

9. Agenda items for the Overview and Scrutiny Committee

9.1 Any member of the Overview and Scrutiny Committee shall be entitled to give notice to the proper officer that he/she wishes an item relevant to the functions of the Committee to be included on the agenda for the

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next available meeting of the Committee. On receipt of such a request the proper officer will ensure that it is included on the next available agenda.

- 9.2 The Overview and Scrutiny Committee shall also respond, as soon as its work programme permits, to requests from the Council and, if it considers it appropriate, from the Cabinet to review particular areas of Council activity. Where they do so, the Overview and Scrutiny Committee shall report their findings and any recommendations back to the Cabinet within an agreed timescale.

10. Policy review and development

- 10.1 The role of the Overview and Scrutiny Committee in relation to the development of the Council's budget and policy framework is set out in the Budget and Policy Framework Procedure Rules in Part 4 of this constitution.

- 10.2 In relation to the development of the Council's approach to other matters not forming part of its policy and budget framework, the Overview and Scrutiny Committee and its Scrutiny Review Panels may make proposals to the Cabinet for developments insofar as they relate to matters within their terms of reference. The Scrutiny Review Panels must do so via the Overview and Scrutiny Committee.

11. Reports from the Overview and Scrutiny Committee

Following endorsement by the Overview and Scrutiny Committee, final reports and recommendations will be presented to the next available Cabinet meeting. The procedure to be followed is set out in paragraphs 1.3 or 1.4 above.

12. Making sure that overview and scrutiny reports are considered by the Cabinet

- 12.1 The agenda for Cabinet meetings shall include an item entitled 'Issues arising from Scrutiny'. Reports of the Overview and Scrutiny Committee referred to the Cabinet shall be included at this point in the agenda unless either they have been considered in the context of the Cabinet's deliberations on a substantive item on the agenda or the Cabinet gives reasons why they cannot be included and states when they will be considered.
- 12.2 Where the Overview and Scrutiny Committee prepares a report for consideration by the Cabinet in relation to a matter where decision making power has been delegated to an individual Cabinet Member, a Committee of the Cabinet, an Area Committee, or an Officer, or under Joint Arrangements, then the Overview and Scrutiny Committee will

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also submit a copy of their report to that body or individual for consideration, and a copy to the proper officer. If the Member, committee, or officer with delegated decision making power does not accept the recommendations of the Overview and Scrutiny Committee, then the body/he/she must then refer the matter to the next appropriate meeting of the Cabinet for debate before making a decision.

13. Rights and powers of Overview and Scrutiny Committee members

13.1 Rights to documents

- (i) In addition to their rights as Councillors, members of the Overview and Scrutiny Committee and Scrutiny Review Panels have the additional right to documents, and to notice of meetings as set out in the Access to Information Procedure Rules in Part 4 of this Constitution.
- (ii) Nothing in this paragraph prevents more detailed liaison between the Cabinet and the Overview and Scrutiny Committee and Scrutiny Review Panels as appropriate depending on the particular matter under consideration.

13.2 Powers to conduct enquiries

The Overview and Scrutiny Committee and Scrutiny Review Panels may hold enquiries into past performance and investigate the available options for future direction in policy development and may appoint advisers and assessors to assist them in these processes. They may go on site visits, conduct public surveys, hold public meetings, commission research and do all other things that they reasonably consider necessary to inform their deliberations, within available resources. They may ask witnesses to attend to address them on any matter under consideration and may pay any advisers, assessors and witnesses a reasonable fee and expenses for doing so. Scrutiny Review Panels require the support of the Overview and Scrutiny Committee to do so.

13.3 Power to require Members and officers to give account

- (i) The Overview and Scrutiny Committee and Scrutiny Review Panels may scrutinise and review decisions made or actions taken in connection with the discharge of any Council functions (Scrutiny Review Panels will keep to issues that fall within their terms of reference). As well as reviewing documentation, in fulfilling the scrutiny role, it may require any Member of the Cabinet, the Head of Paid Service and/or any senior officer (at

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second or third tier), and chief officers of the local National Health Service to attend before it to explain in relation to matters within their remit:

- (a) any particular decision or series of decisions;
- (b) the extent to which the actions taken implement Council policy (or NHS policy, where appropriate); and
- (c) their performance.

It is the duty of those persons to attend if so required. At the discretion of their Director, council officers below third tier may attend, usually accompanied by a senior manager. At the discretion of the relevant Chief Executive, other NHS officers may also attend overview and scrutiny meetings.

- (ii) Where any Member or officer is required to attend the Overview and Scrutiny Committee or Scrutiny Review Panel under this provision, the Chair of that body will inform the Member or proper officer. The proper officer shall inform the Member or officer in writing giving at least 10 working days notice of the meeting at which he/she is required to attend. The notice will state the nature of the item on which he/she is required to attend to give account and whether any papers are required to be produced for the Overview and Scrutiny Committee or Scrutiny Review Panel. Where the account to be given to Overview and Scrutiny Committee or Scrutiny Review Panel will require the production of a report, then the Member or officer concerned will be given sufficient notice to allow for preparation of that documentation.
- (iii) Where, in exceptional circumstances, the Member or officer is unable to attend on the required date, then the Overview and Scrutiny Committee or Scrutiny Review Panel shall in consultation with the Member or officer arrange an alternative date for attendance, to take place within a maximum of 10 days from the date of the original request.

14. Attendance by others

The Overview and Scrutiny Committee or Scrutiny Review Panel may invite people other than those people referred to in paragraph 13 above to address it, discuss issues of local concern and/or answer questions. It may for example wish to hear from residents, stakeholders and Members and officers in other parts of the public sector and may invite such people to attend. Attendance is optional.

15. Call-in

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The call-in procedure is dealt with separately at Part 4 Section H of the Constitution, immediately following these Overview and Scrutiny Procedure Rules.

16. Councillor Call for Action (CCfA)

The Council has adopted a Protocol for handling requests by non-Committee Members that the Committee should consider any local government matter which is a matter of significant community concern. This procedure should only be a last resort once the other usual methods for resolving local concerns have failed. Certain matters such as individual complaints and planning or licensing decisions are excluded.

Requests for a CCfA referral should be made to the Democratic Services Manager. who will check with the Monitoring Officer that the request falls within the Protocol. The Councillor making the referral will be able to attend the relevant meeting of the Committee to explain the matter. Among other actions, the Committee may: (i) make recommendations to the Cabinet, Directors or partner agencies, (ii) ask officers for a further report, (iii) ask for further evidence from the Councillor making the referral, or (iv) decide to take no further action on the referral.

The Protocol is not included within this Constitution but will be subject to regular review by the Committee.

17. Procedure at Overview and Scrutiny Committee meetings and meetings of the Scrutiny Review Panels.

- (a) The Overview and Scrutiny Committee shall consider the following business as appropriate:
 - (i) apologies for absence;
 - (ii) urgent business;
 - (iii) declarations of interest;
 - (iv) minutes of the last meeting;
 - (v) deputations and petitions;
 - (vi) consideration of any matter referred to the Committee for a decision in relation to call-in of a key decision;
 - (vii) responses of the Cabinet to reports of the Committee;

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- (viii) business arising from Area Committees;
- (ix) the business otherwise set out on the agenda for the meeting.
- (b) A Scrutiny Review Panel shall consider the following business as appropriate:
 - (i) minutes of the last meeting;
 - (ii) declarations of interest;
 - (iii) the business otherwise set out on the agenda for the meeting.
- (c) Where the Overview and Scrutiny Committee or Scrutiny Review Panel has asked people to attend to give evidence at meetings, these are to be conducted in accordance with the following principles:
 - (i) that the investigation be conducted fairly and all members of the Overview and Scrutiny Committee and Scrutiny Review Panels be given the opportunity to ask questions of attendees, to contribute and to speak;
 - (ii) that those assisting the Overview and Scrutiny Committee or Scrutiny Review Panel by giving evidence be treated with respect and courtesy;
 - (iii) that the investigation be conducted so as to maximise the efficiency of the investigation or analysis; and
 - (iv) that reasonable effort be made to provide appropriate assistance with translation or alternative methods of communication to assist those giving evidence.
- (d) Following any investigation or review, the Overview and Scrutiny Committee or Scrutiny Review Panel shall prepare a report, for submission to the Cabinet and shall make its report and findings public.

17A. Declarations Of Interest Of Members

- (a) If a member of the Overview and Scrutiny Committee or Scrutiny Review Panel has a disclosable pecuniary interest or a prejudicial interest as referred to in Members' Code of Conduct in any matter under consideration, then the member shall declare his or her interest at the start of the meeting or as soon

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as the interest becomes apparent. The member may not participate or participate further in any discussion of the matter or participate in any vote or further vote taken on the matter at the meeting and must withdraw from the meeting until discussion of the relevant matter is concluded unless that member has obtained a dispensation from the Council's Standards Committee.

- (b) If a member of the Overview and Scrutiny Committee or Scrutiny Review Panel has a personal interest which is not a disclosable pecuniary interest nor a prejudicial interest, the member is under no obligation to make a disclosure at the meeting but may do so if he/she wishes.

18. The Party Whip

Scrutiny is intended to operate outside the party whip system. However, when considering any matter in respect of which a Member of scrutiny is subject to a party whip the Member must declare the existence of the whip and the nature of it before the commencement of the Committee/Panel's deliberations on the matter. The Declaration, and the detail of the whipping arrangements, shall be recorded in the minutes of the meeting.

The expression "party whip" can be taken to mean: "Any instruction given by or on behalf of a political group to any Councillor who is a Member of that group as to how that Councillor shall speak or vote on any matter before the Council or any committee or sub-committee, or the application or threat to apply any sanction by the group in respect of that Councillor should he/she speak or vote in any particular manner."

19. Matters within the remit of more than one Scrutiny Review Panel

Should there be any overlap between the business of any Scrutiny Review Panels, the Overview and Scrutiny Committee is empowered to resolve the issue.

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PROTOCOL COVERING OVERVIEW AND SCRUTINY COMMITTEE (OSC)

1. INTRODUCTION

- 1.1 A key objective of Haringey's Governance Review 2010/11 was to ensure that the Overview and Scrutiny function can help the Council to make key decisions and develop policy in a useful and effective manner.
- 1.2 The Terms of Reference for the OSC is stated in the Council's Constitution (Part 3 Section C). The purpose of this protocol is to set out in detail the process by which the OSC will function.
- 1.3 This document will be subject to regular review along with other governance arrangements, to ensure that it remains updated in the light of experience.

2. AIMS OF THE OVERVIEW AND SCRUTINY COMMITTEE

- 2.1 To provide a framework within which the work of the Council can be scrutinised in a constructive way that adds value to the Council's performance.
- 2.2 To help the Council to achieve its objectives by identifying areas for achieving excellence, and to carry out a scrutiny which identifies what needs to be done to improve the situation.
- 2.3 Not to duplicate work carried out by the Council, but provide an objective view of what needs to be done to improve the quality and cost effectiveness of services provided to local people.

3. RESPONSIBILITIES

- 3.1 The OSC can scrutinise any matter which affects the authority's area or its residents' wellbeing.
- 3.2 The Local Government Act 2000, the Health and Social Care Act 2001, the Local Government & Public Involvement in Health Act 2007, and the Police and Justice Act 2006 give the OSC the power to:
 - (i) Review and scrutinise decisions made or actions taken in connection with the discharge of any of the functions of the Executive or Full Council;
 - (ii) Review and scrutinise local NHS-funded services, and to make recommendations to reduce health inequalities in the local community;
 - (iii) Review and scrutinise Crime Reduction Partnerships;¹
 - (iv) Make reports and recommendations on any issue affecting the authority's area, to the Full Council, its Committees or Sub-Committees, the Executive, or other appropriate external body;

¹ Section 19 of the Police and Justice Act 2006

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- (v) “Call In” for reconsideration a decision made by the Executive;
- (vi) Require information from relevant partner authorities;²
- (vii) Give notice to a relevant partner authority that they must have regard to scrutiny reports and recommendations on any local improvement targets.³

- 3.3 Scrutiny recommendations shall be responded to by the appropriate body within 2 months of receiving the recommendations.⁴ Where a response is requested from NHS-funded bodies, the response shall be made within 28 days.⁵
- 3.4 The OSC shall be responsible for scrutinising the draft Treasury Management Strategy Statement (TMSS) annually before its adoption by full Council, in accordance with the Council’s Constitution (Part 4 Section I).
- 3.5 The OSC shall respond to a Councillor Call for Action (CCfA) referral, which will be handled in accordance with the Council’s Constitution (Part 4 Section G).

Scrutiny Review Panels

- 3.6 The Overview and Scrutiny Committee shall establish 4 standing Scrutiny Review Panels, to examine designated public services.
- 3.7 The Overview and Scrutiny Committee shall determine the terms of reference of each Scrutiny Review Panel. If there is any overlap between the business of the Panels, it is the responsibility of the Overview and Scrutiny Committee to resolve this issue.
- 3.8 Areas which are not covered by the 4 standing Scrutiny Review Panels shall be the responsibility of the main Overview and Scrutiny Committee.

4. MEMBERSHIP AND CHAIR

- 4.1 The Overview and Scrutiny Committee shall comprise 5 members, and be politically proportionate as far as possible. The Committee shall also comprise statutory education representatives, who shall have voting rights solely on education matters. The membership shall be agreed by the Group Leaders, Chief Executive and Monitoring Officer, and ratified each year at the Annual Council Meeting.
- 4.2 The chair of the OSC shall be a member of the majority group. The vice-chair shall be a member of the largest minority group. These appointments shall be ratified each year at the Annual Council Meeting.

Scrutiny Review Panels

² Section 121 of the Local Government and Public Involvement in Health Act 2007

³ Section 122(21C) of the Local Government and Public Involvement in Health Act

⁴ Ibid section 122 (21B)

⁵ Regulation 3 of Local Authority (Overview and Scrutiny Committees Health Scrutiny Functions) Regulations 2002

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- 4.3 The chair of each Scrutiny Review Panel shall be a member of the OSC, and shall be determined by the OSC at their first meeting.
- 4.4 It is intended that each Scrutiny Review Panel shall be comprised of between 3 and 7 members, and be politically proportionate as far as possible. It is intended that other than the chair, the other members are non-executive members who do not sit on the OSC.
- 4.5 Each Scrutiny Review Panel shall be entitled to appoint up to three non-voting co-optees.
- 4.6 If there is a Children and Young People's Scrutiny Review Panel, the membership shall include the statutory education representatives of OSC. It is intended that the education representatives would also attend the Overview and Scrutiny Committee meetings where reports from a relevant Scrutiny Review Panel are considered.

5. MEETING FREQUENCY AND FORMAT

- 5.1 The intention is that OSC shall hold 6 scheduled meetings each year. One meeting, at the start of the civic year, shall agree the annual work programme of the OSC. One meeting, in January, shall consider the budget scrutiny reports from each Scrutiny Review Panel. The remaining meetings shall undertake the work programme and consider the reports from the Scrutiny Review Panels.
- 5.2 An extraordinary meeting of the OSC may be called in accordance with the Council's Constitution (Part 4 Section G).
- 5.3 The agenda and papers for OSC shall be circulated to all members and relevant partners at least 5 clear days before the meeting.
- 5.4 There shall be a standing item on OSC meeting agendas to receive feedback from Area Committees. Area Committee Chairs shall be able to attend OSC meetings, and ask questions.
- 5.5 Members of the Council may Call In a decision of the Executive, or any Key Decision made under delegated powers, within 5 working days of the decision being made. The full procedure is given in the Council's Constitution (Part 4 Section H).
- 5.6 Pre-decision scrutiny on forthcoming Cabinet decisions shall only be undertaken at scheduled OSC meetings, in adherence with the Council's Forward Plan.

Scrutiny Review Panels

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- 5.7 It is intended that each Scrutiny Review Panel shall hold 4 scheduled meetings each year.
- 5.8 An extraordinary meeting of a Scrutiny Review Panel may be called in accordance with the Council's Constitution (Part 4 Section G).
- 5.9 The agenda and papers for Scrutiny Review Panels shall be circulated to all members and relevant partners at least 5 clear days before the meeting.

6. PROCESS FOR CABINET INVOLVEMENT

- 6.1 The OSC shall develop recommendations for arrangements to focus its resources and time available on effective scrutiny of the Cabinet, within the guidance of this protocol. It is not intended that this will include submitting written questions to Cabinet members, in advance of an OSC meeting. The recommended arrangements shall be jointly discussed with the Cabinet prior to the first meeting of OSC.
- 6.2 The Leader of the Council and Chief Executive shall be invited to OSC once a year, at the meeting when the Committee's work programme is set. This shall be an opportunity to jointly discuss the Council's priorities for the next year.
- 6.3 The Leader/ Cabinet Member attending an OSC or Scrutiny Review Panel meeting may be accompanied and assisted by any service officers they consider necessary. The Member may invite an officer attending to answer a question on their behalf.

7. THE OSC WORK PROGRAMME

- 7.1 The Council's Policy, Intelligence and Partnerships Unit shall coordinate the work programme of the OSC at the beginning of each civic year.
- 7.2 Any partner, member or service user may suggest an item for scrutiny. The OSC shall have regard to all such suggestions when they decide their work programme.
- 7.3 The OSC and Scrutiny Review Panels are able to request reports from the following areas to enable its scrutiny role, which shall be identified in the OSC's work programme:
 - (i) **Performance Reports;**
 - (ii) **One off reports** on matters of national or local interest or concern;
 - (iii) Issues arising out of **internal and external assessment;**
 - (iv) Issues on which the Cabinet or officers would like **the Committee's views or support;**
 - (v) Reports on **strategies and policies** under development;
 - (vi) **Progress reports** on implementing previous scrutiny recommendations accepted by the Cabinet or appropriate Executive body.

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7.4 In deciding their work programme for the year, the OSC and Scrutiny Review Panels shall determine how partnership bodies shall be scrutinised within the boundaries of scheduled meetings.

8. BUDGET SCRUTINY REVIEW

8.1 The budget shall be scrutinised by each Scrutiny Review Panel, in their respective areas. Their reports shall go to the OSC for approval. The areas of the budget which are not covered by the Scrutiny Review Panels shall be considered by the main OSC.

8.2 A lead OSC member from the largest opposition group shall be responsible for the co-ordination of the Budget Scrutiny process and recommendations made by respective Scrutiny Review Panels relating to the budget.

8.3 To allow the OSC to scrutinise the budget in advance of it formally being set and convey those recommendations to the Cabinet, the following timescale is suggested:

- **Scrutiny Review Panel Meetings: May to November**
Each Scrutiny Review Panel shall undertake budget scrutiny in their respective areas, to be overseen by the lead member referred to in paragraph 9.2. Between May and November, this shall involve scrutinising the 3-year Medium Term Financial Plan approved at the budget-setting full Council meeting in February.
- **Cabinet report on the new 3-year Medium Term Financial Plan to members of the OSC: December**
The Cabinet shall release their report on the new 3-year Medium Term Financial Plan to members of the OSC, following their meeting to agree the proposals in December.
- **Scrutiny Review Panel Meetings: January**
Overseen by the lead member referred to in paragraph 9.2, each Scrutiny Review Panel shall hold a meeting following the release of the December Cabinet report on the new 3-year Medium Term Financial Plan. Each Panel shall consider the proposals in this report, for their respective areas, in addition to their budget scrutiny already carried out. The Scrutiny Review Panels may request that the Cabinet Member for Finance and Sustainability and/or Senior Officers attend these meetings to answer questions.
- **OSC Meeting: January**
Each Scrutiny Review Panel shall submit their final budget scrutiny report to the OSC meeting in January containing their recommendations/proposal in respect of the budget for ratification by the OSC.
- **Cabinet Meeting: February**

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The recommendations from the Budget Scrutiny process, ratified by the OSC, shall be fed back to Cabinet. As part of the budget setting process, the Cabinet will clearly set out its response to the recommendations/ proposals made by the OSC in relation to the budget.

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Appendix D

Overview & Scrutiny Remits and Membership 2018/19

Scrutiny Body	Areas of Responsibility	Cabinet Links
<p>Overview & Scrutiny Committee</p> <p>Cllrs Das Neves (Chair), Connor (Vice Chair), Demir, Gordon, Jogee</p> <p>The Committee shall also comprise statutory education representatives, who shall have voting rights solely on education matters</p>	<p>Communications; Corporate policy and strategy; Council performance; External partnerships; Strategic transport; Growth and inward investment; Corporate governance; London Plan and NPPF Consultation; S106/CIL Policy</p>	<p>Cllr Ejiofor Leader of the Council</p>
	<p>Culture Customer Services; Customer Transformation Programme; Enforcement; Fairness Commission; Landlord Licensing; Licensing Policy and Delivery; Libraries; Leisure and leisure centres; Northumberland Park Resident Engagement</p>	<p>Cllr Brabazon Cabinet Member for Civic Services</p>
	<p>Council budget and MTFs; Capital Strategy; Commercial Partnerships; Council Tax Reform Agenda; Procurement</p>	<p>Cllr Berryman Cabinet Member for Finance</p>
	<p>Community buildings; Equalities;</p>	<p>Cllr Mark Blake Cabinet Member for Communities, Safety and</p>

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Scrutiny Body	Areas of Responsibility	Cabinet Links
	Voluntary sector Corporate programmes; Shared Digital; Shared Service Centre; Council HR & staff wellbeing; Corporate property & commercial portfolio; Insourcing policy and delivery Accommodation Strategy.	Engagement Cllr Noah Tucker Cabinet Member for Corporate Services and Insourcing Cllr Adje Cabinet Member for Strategic Regeneration
Adults & Health Scrutiny Panel Cllrs Connor (Chair),	Adult Social Care; Public Health; Health devolution pilots; Mental health and well-being Working with CCG and NHS; Safeguarding adults; Adults with disabilities and additional needs Tackling unemployment and worklessness; Adult learning and skills	Cllr Ahmet Cabinet Member for Adults and Health Cllr Adje Cabinet Member for Strategic Regeneration
Children & Young People Scrutiny Panel Cllrs Demir (Chair), plus the statutory education representatives of OSC	Schools and education; Safeguarding children; Child and Adolescent Mental Health; Early years and child care; Adoption and fostering; Looked-after children and care leavers; Children with disabilities and additional needs; Children to adult social care transition; Post 16 education Youth services; Combatting youth offending and re-offending	Cllr Weston, Cabinet Member for Children and Families Cllr Mark Blake Cabinet Member for Communities, Safety and Engagement

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<p>Environment & Community Safety Scrutiny Panel</p> <p>Cllrs Jogee (Chair)</p>	<p>Air Quality; Carbon Management and Zero 50; Recycling, waste and street cleaning; Highways; Parking; Parks and open spaces; Sustainability; Transport Strategy Action Plan</p>	<p>Cllr Hearn Cabinet Member for Environment</p>
	<p>Community safety; Engagement with the Police; Prevent programme; Tackling anti-social behaviour; Violence Against Women and Girls</p>	<p>Cllr Mark Blake Cabinet Member for Communities, Safety and Engagement</p>
<p>Housing & Regeneration Scrutiny Panel</p> <p>Cllr Gordon (Chair)</p>	<p>Broadwater Farm Resident Engagement; Planning policy; Planning applications & development management; Building Regulations; Hackett Review; Health and Safety issues related to housing stock; Homelessness and rough sleeping; Housing Investment Programme; Housing strategy and development ; Partnerships with Homes for Haringey & social landlords</p>	<p>Cllr Ibrahim Cabinet Member for Housing and Estate Renewal</p>
	<p>Tottenham AAP; Town Centre Management; Wood Green AAP</p>	<p>Cllr Adje Cabinet Member for Strategic Regeneration</p>
<p>If there is any overlap between the business of the Panels, it is the responsibility of the OSC to resolve the issue. Areas which are not covered by the 4 standing Scrutiny Panels shall be the responsibility of the main OSC.</p>		

Children and Young People's Service SCRUTINY BRIEFING

6 September 2018

Ann Graham – Director of Children's Services

CYPS Structure

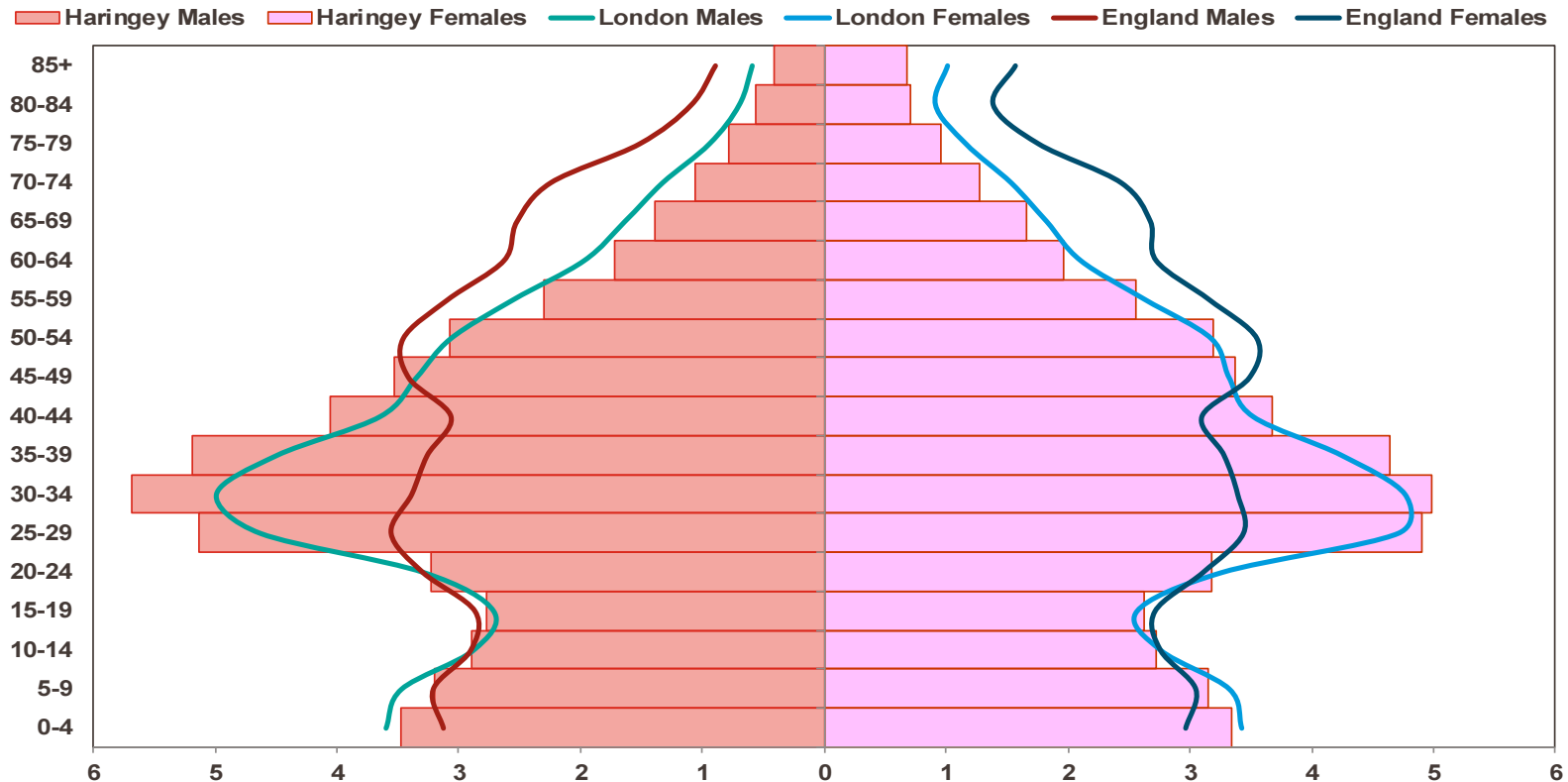


Population Structure



Haringey has a young, ethnically diverse population. The total resident population in Haringey is 280,000 and BME groups account for 38% of the resident population in Haringey. The population is expected to grow by 11% in the next 10 years.

Haringey Population Pyramid
GLA SHLAA (2015) Population Estimates for 2017

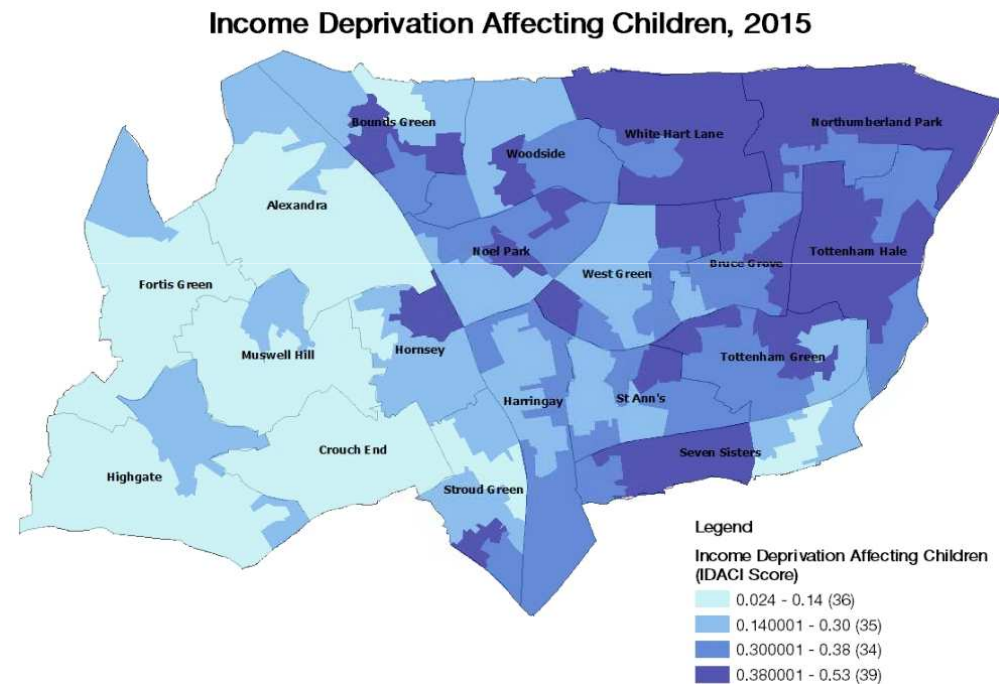


Child poverty & inequalities

All children and young people in the borough deserve to be safe, happy, healthy and be helped to develop into responsible adults. Providing the right help at the right time will be critical to ensuring all our children and young people can thrive.

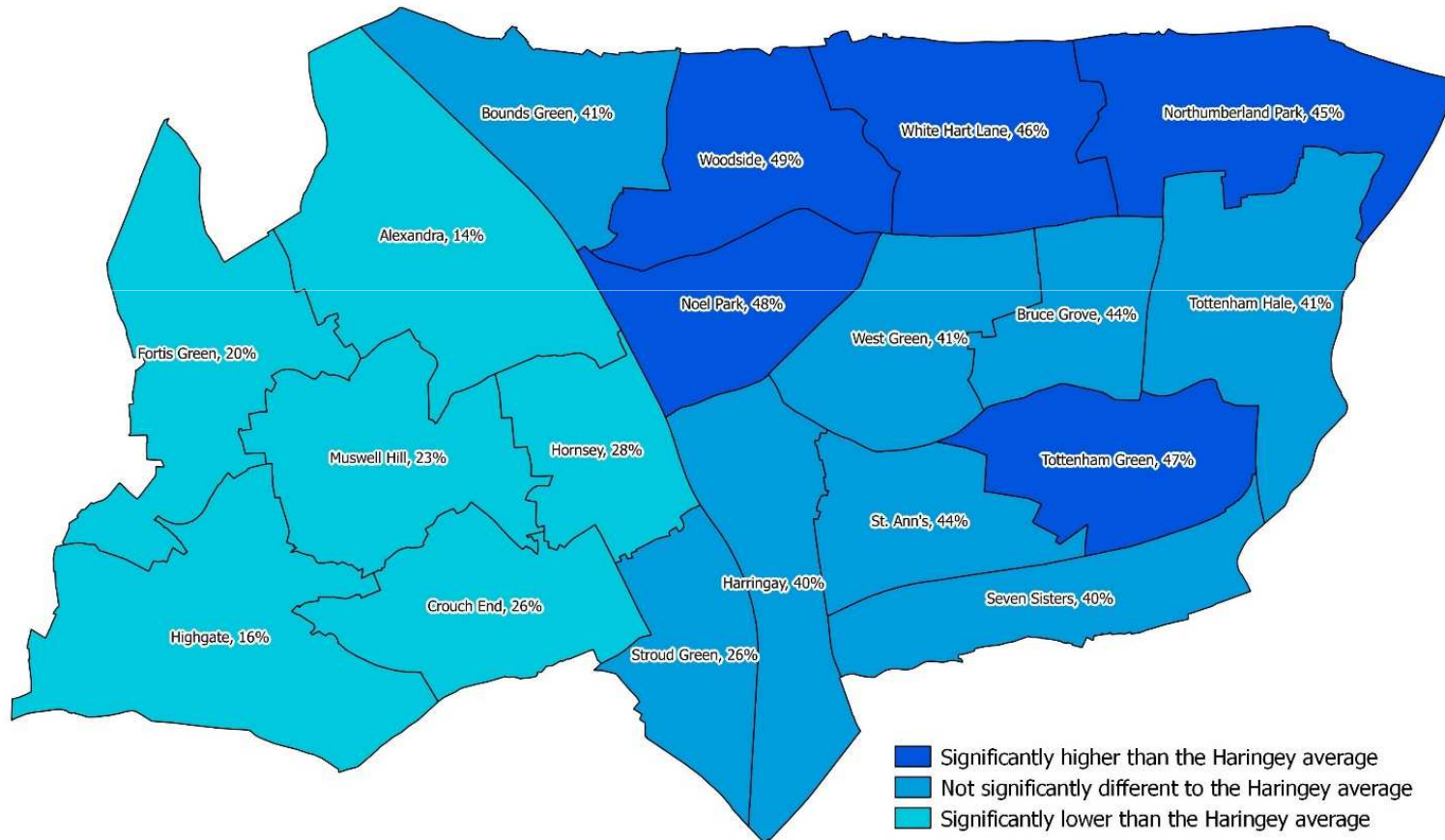
One of the greatest challenges is inequality in outcomes.

Poverty is a key determinant of poor outcomes.



Childhood health inequalities

Percentage of Overweight (including Obese) students in Year 6 in Haringey 2016/17, by ward of residence, compared to Haringey average



Some key facts about children and young people in Haringey



21% of Haringey children (over 10,000) are in low income families – which is higher than the national average

9 % of babies are born with low birth weight – which is higher than the national average

1 in 10 children in Haringey is estimated to have a **mental health disorder** – which is slightly higher than the national average

11 % of children have a long term illness, disability or medical condition diagnosed by a doctor – which is slightly lower than the national average

4% of Year 10 boys and 5% of Year 10 girls report **smoking** occasionally or regularly. **4% of year 10 pupils** reported having an **alcoholic drink** in the previous week.

What we do in CYPS

Children's Services covers pre-birth to 18 years and up to 25 years old for specific groups, such as disabled young people and care leavers.

The Local Authority has a statutory role in enabling, ensuring or providing:

- Early years
- Schools
- Special Educational Needs and Disability (SEND)
- Children in Care, including adoption & fostering
- Children in Need of Support and Protection
- School admissions
- School buildings
- Health and wellbeing
- Youth justice
- Family support and early help
- Youth services

Areas of key importance for Members

- Corporate Parents - looked after children and care leavers
- Safeguarding and child protection
- Youth justice, vulnerable adolescents, and young people at risk
- Special Educational Need and Disability
- Transitions
- Educational outcomes
- Addressing inequalities

Corporate Parenting

The whole Council is responsible for acting in line with the Corporate Parenting Principles in supporting Children in Care and Care Leavers:

- to act in the best interests, and promote the physical and mental health and well-being, of those children and young people
- to encourage those children and young people to express their views, wishes and feelings
- to take into account the views, wishes and feelings of those children and young people
- to help those children and young people gain access to, and make the best use of, services provided by the local authority and its relevant partners
- to promote high aspirations, and seek to secure the best outcomes, for those children and young people
- for those children and young people to be safe, and for stability in their home lives, relationships and education or work; and
- to prepare those children and young people for adulthood and independent living.

Corporate Parenting

Not just the Lead Member but the role of every member

- “Being a corporate parent means doing everything we can for every child in the council’s care – and every care leaver – to give them the opportunities that other children get. This covers everything from keeping an eye on their progress at school, to looking after their health and wellbeing, to preparing them for life as independent adults – and supporting them when they get there. We need to be ambitious for the children in our care, encouraging them to dream big” (LGA 2017)

The Corporate Parenting Advisory Committee of elected members oversees the strategy and performance of the local authority and its key partners in this area

Vulnerable young people at risk of becoming victims and offenders



A typology of the most prolific youth offenders in Haringey (sample size= 20)



Our youth justice cohort have often experienced trauma and challenging family circumstances from an early age. The evidence suggests they have often been known to services and there are points at which intervention may prevent or reduce future risks, e.g. when a pupil is excluded for the first time

Risk Factors & Vulnerabilities

- There is a deepening multi-agency, cross borough focus on key vulnerabilities:
 - **Child sexual exploitation (CSE) & Missing**
 - **Serious youth violence & gangs**
 - **Radicalisation**
- We know these issues create concerns for children and young people, including 11% of Year 8-10 pupils claiming to have been a victim of violence or aggression in their area, and 12% who carry or know others who carry weapons.
- Local action needs to address awareness, attitudes and norms among young people and their communities, as well as the coordination, intelligence sharing and joint planning of statutory partners.
- Missing/CSE/CCE/Girls and Gangs Panel established discuss and plan for high risk young people.

Special Educational Needs

- Haringey has above average prevalence rates for Special Educational Needs among its youth population
- Due to national reforms, Education, Health and Care Plans have now been introduced to replace 'statements' for young people with SEND; families in Haringey have high confidence that EHCPs will meet the needs of the young person
- Haringey pupils with an EHCP achieved in line with the London average at Key Stage 4 and above the England average; however, exclusions are disproportionately high for young people with SEND
- Empowering young people and families through the development of our Local Offer, including support to be independent such as Independent Travel Training;

CYP with Disabilities

- Children with Disabilities Team in SEND offer a full range of social care and support interventions for those with complex needs:
- 546 children & young people are known to the disabled children's social work team, of which:
 - 178 have an allocated social worker – of these:
 - 5 children are subject to child protection plans
 - 27 children with disabilities are looked after
 - 368 have a respite and support package, e.g. commissioned short break or direct payment given to the family to buy their own services.
- The children known to the Disabled Children's social work team have a complex range of disabilities, with over 200 children known to have Autism, 21 to have Cerebral Palsy, and 26 with Down Syndrome.
- The majority of children have learning disabilities which may or may not be associated with a specific syndrome.

Transitions to Adulthood

As well as getting the best start in life, we need young people in Haringey to make successful transitions into independence as adults.

For Children with Disabilities and our Care Leavers, we have statutory duties to coordinate and plan support as they leave children's services – we are developing these pathways around the needs of these young people and are required to publish a Local Offer for both groups.

But many of the challenges are shared with a wider cohort of young people facing additional needs, which may contribute to poor long-term outcomes as adults and demand on services, particularly:

- Barriers to Education, Employment and Training
- Homelessness
- Youth offending and serious violence
- Mental health problems

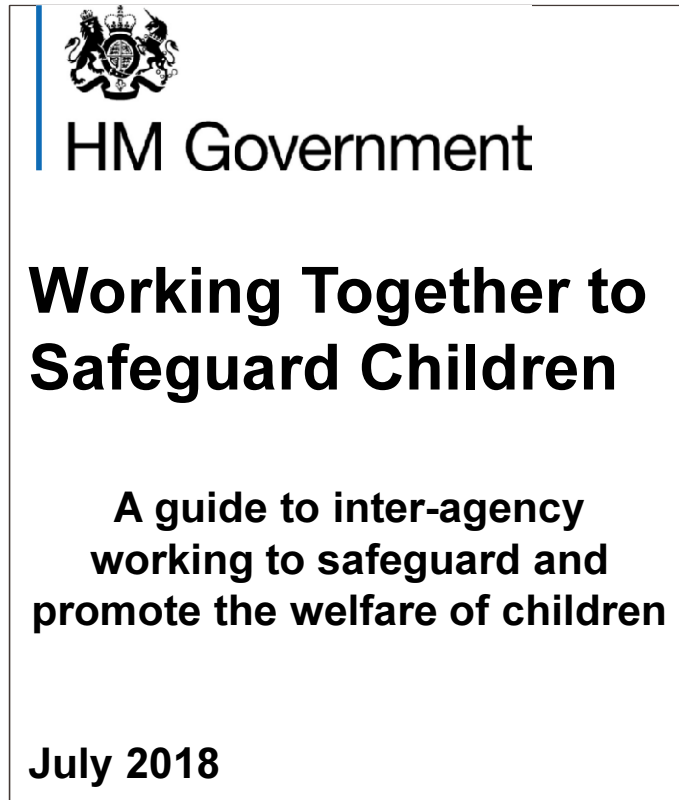
Partnership Working

Working in partnership with all stakeholders (including Health, Education, the Voluntary and Community Sector) enables us to deliver across the system to improve outcomes for our children and young people.

The main partnerships are:

- LSCB (Local Safeguarding Children Board)
- Health and Wellbeing Board
- Community Safety Partnership
- Youth Justice Partnership Board
- Early Help Partnership Board
- Schools Forum

Legislation and regulation



An extensive inspection regime

- Joint Targeted Area Inspection - focus was Neglect for Haringey's JTAI in 2017
- Inspection of Local Authority Children's Services (ILACS) – replaces Single Inspection Framework (SIF), Haringey was judged as 'Requires Improvement' in 2014
- HMIP - Youth Offending Services
- OFSTED – Special Educational Needs and Disabilities (SEND)
- OFSTED also inspects - Early Years settings (including Children's Centres), Primary & Secondary Schools, and Providers of LAC placements

Getting it right from the start

Good outcomes in early childhood help form a strong foundation for life. Every child needs...

Pre-birth care, love, nurturing, play, healthy food, healthy teeth, language, sleep, safe, friends, support for disabilities, identifying disability, bonding with consistent parents or primary carers, parenting support, learning, happiness

Neglect is the biggest driver of referrals for Children's Social Care in Haringey & nationally.

- Neglect is the ongoing failure to meet a child's basic needs and is the most common form of child abuse. A child may be left hungry or dirty, without adequate clothing, shelter, supervision, medical or health care. A child may be put in danger or not protected from physical or emotional harm.

HELP EARLY

Early Years

Conception to five years old is a critical time and early intervention can contribute to positive outcomes for children and young people through to adulthood. This requires a strong partnership approach.

In 2017, 74% of Haringey children achieved a Good Level of Development in early years, which is in the London top quartile. To support this work:

- 99% of nursery and 90% of all early years settings are good and outstanding
- Our 9 children's centres continue to offer a range of universal and targeted services for families
- The Universal Healthy Child Programme supports all families until the age of 5
- Partnership and collaborative working is strong in this area

Quality schools & attainment

- 100% of all primary, secondary and special schools are good and outstanding - (June 2018).
- More Haringey pupils achieve expected and higher standards at Key Stage 1 (aged 5-7) than London and England averages.
- Haringey results at GCSE have improved faster rate than London and England, with particularly strong improvements among girls' GCSE grades. It is stronger for younger children than older children.
- Looked After Children exceed the England average, including coming top in the country for GCSE results in 2016, supported by award-winning virtual school
- Haringey schools are actively working together to further improve, backing the schools-led improvement approach of the Haringey Education Partnership

Inequalities in school outcomes

Even with excellent schools and improving overall performance, there are substantial inequalities in attainment:

- Fewer than 45% of pupils from Black African, Black Caribbean, Latin American, Turkish/Turkish Cypriot, or Chinese background achieve 5 A*-C at GCSEs.
- Both North and South Tottenham have seen a significant fall in their GCSE achievement rates, which are down 10% and 9.5% respectively since 2012.
- School Exclusion – For secondary schools, the permanent exclusion rate per population in Haringey (0.22) is slightly higher than that of England (0.20). Our fixed term exclusion rate reduced in 2016/17 and at – 9.16% in Haringey is better than the national average of 9.4% but remains higher than London rates (6.87 in 2015/16). BAME and SEND groups are overrepresented in the school exclusion figures

Emotional Health & Wellbeing

Estimated prevalence of mental health disorders 5-16 year olds:

Haringey:
9.9%



London: 9.3%
England: 9.2%

- Nearly one in 10 children aged 5 to 16 (nearly 4,000 children) in Haringey has a mental health disorder such as depression and anxiety.
- Only 34% of Year 6 pupils reported high self-esteem, decreasing to 31% for secondary pupils, particularly for boys
- Hospital admissions for self-harming young people are lower than London average in Haringey and on a downward trend, but it is still the main recorded reason for hospital admissions for children and young people.

There are a range of different sources of support for mental health and emotional wellbeing:

- Schools have emotional well-being co-ordinator and a named school nurse.
- Services commissioned by the council and CCG from Barnet, Enfield and Haringey Mental Health Trust, Open Door, Tavistock and Portman NHS Trust, the Anchor Project and Mind In Haringey.
- CAMHS Transformation Programme and new government initiatives

Key challenges for CYPS

- Hearing the voice of children and young people in our work and evidencing how that informs what we do.
- Reducing demand into acute services through providing help to reduce need early.
- Recruiting and retaining social workers and managers with manageable caseloads able to deliver best outcomes for children and young people.
- With partners, working to improve the quality of practice as identified by Ofsted and JTAI.
- Responding to serious youth violence and vulnerable adolescents.
- Working to reduce expenditure at a time of increasing demand and costs for service provision.

Member Training Sessions

There will be a rolling programme of training for members in the coming year. These are likely to be once a term.

Themes under consideration for 2018 to 2019 include:

- Safeguarding
- Looked After Children and Corporate Parenting
- Child protection
- Vulnerable adolescents (including child sexual exploitation and missing children)

Dates and themes will be circulated when the programme is finalised.

How can members contact us?



- All member enquiries are administered by Customer Services. They will record and acknowledge all enquiries and ensure that these are referred to the appropriate service for a response. Members should direct all enquiries to memberenquiries@haringey.gov.uk
- Members should set out the nature of their enquiry as clearly as possible. The information provided will of course vary according to the nature of the enquiry, but it would be helpful if the following information could be included (if available):
 - the name and address of the constituent / group you are enquiring on behalf*
 - the details of your enquiry, that is, the information you would like to obtain*
 - any reference numbers or correspondence which may be helpful to the enquiry (eg benefit application reference)*
 - details of any expected outcomes*
- If the member enquiry is urgent (e.g. a benefits query where bailiff action is imminent) please indicate this in the subject header of the email.

Members of the Public – Enquiries: First Response – 020 8489 1400

PERFORMANCE DATA AND BACKGROUND INFORMATION

State of the Borough Profile



Detailed analysis relating to Haringey and children and young people, can be found in our State of the Borough profile which aims to provide a better understanding of the borough, its population, and the key issues facing them, and ultimately to support our stakeholders in making Haringey a better place to live.

https://www.haringey.gov.uk/sites/haringeygovuk/files/state_of_the_borough_final_master_version.pdf

Priority 1: Best start in life



Last Updated, June 2018

Page 1



Priority 1



Objective 5:
Children and families who need extra help will get the right support at the right time to tackle issues before they escalate

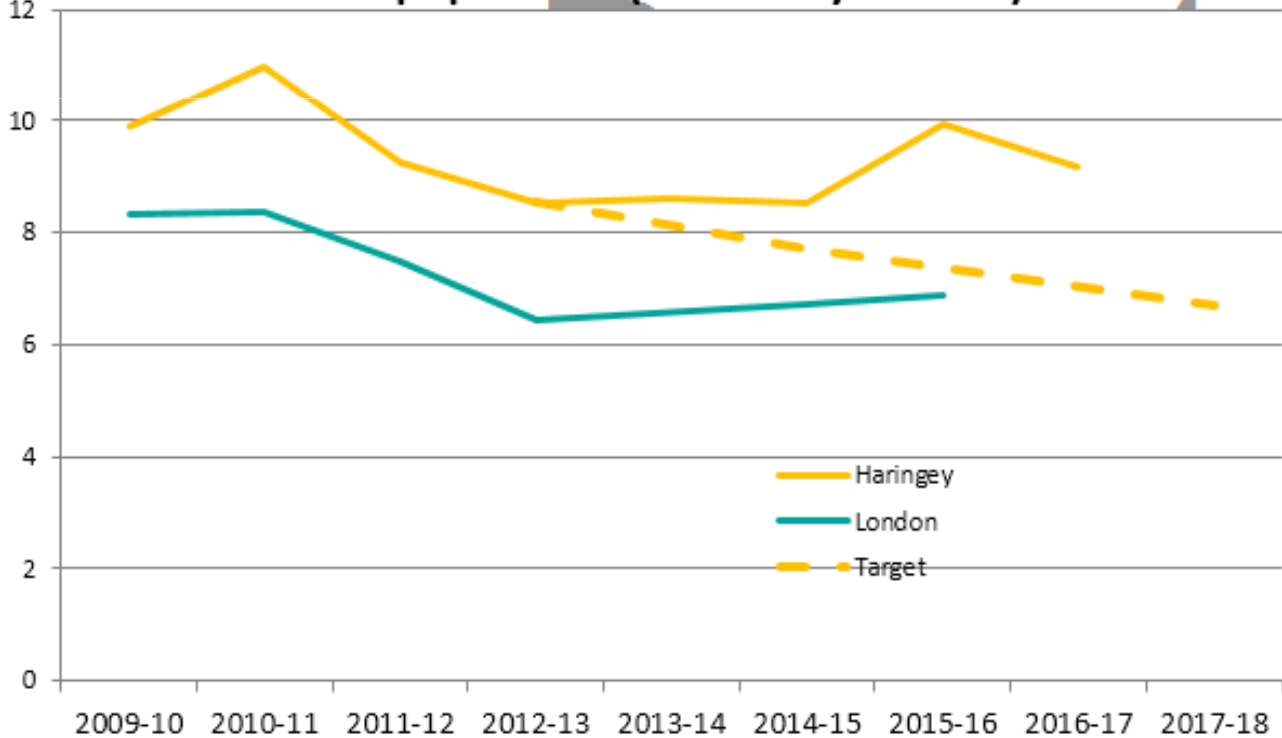


Indicator:
Reducing children's exclusions at secondary school



Target:
Exclusions to be below the London average by 2018

Percentage of fixed term exclusions as percentage of school population (secondary schools)



What does the data say ?

Recently published data shows Haringey level of fixed term exclusions have come down and at 9.16%, they are lower than the national average of 9.4% despite remaining above the London position and in the middle/bottom quartile.

CYPS in the Numbers

- We received 10,884 contacts compared to 9805 contacts received in 2016/17. The highest proportion of contacts come from the police (42%), followed by health services (17%) and schools (13%). 40.6% of contacts go onto referrals

10,884
Contacts



- 4,416 referrals were received in the last 12 months compared to 4137 referrals received in 2016/17
- Of the referrals received, 20% were rereferrals. Higher in comparison to 2016/17 when the re-referral rate was 16%

4,416
Referrals



- 3521 assessments were completed in 2017/18 compared to 2841 in 2016/17
- 89% of assessments were completed within 45 working days; an increase from 2016/17 at 82%

3,521
Assessments



- There were 5574 Children in Need who had received a service at any point within 2017/18 compared with 5075 CIN in 2016/17
- Excluding CP, LAC and care leavers the No.s are 4,333 in 2017/18 compared to 3,994 in 2016/17

5574 CIN



- At 31 March 2018 there were 431 Looked After Children
- As at March 2018 the rate of LAC was 70 per 10,000 children in Haringey; a slight decrease from 2016/17 when the rate of LAC per 10,000 children population was 72

431 LAC



- 329 children were the subject of a Child Protection Plan at the end of 2018. A 38.2% increase from the number of children at the end of 2017 (238).
- 203 children started and 207 ceased a CP plan in 2017/18

329 CP



CYPS in the Numbers

- 811 new families engaged with Early Help services compared to 674 new families in 2016/17.
- Of the 688 families closed to Early Help services in 2017/18, 288 (41.8%) were closed with a successful and sustained outcome

811
Early Help

- 1,404 children were the subject of a Section 47 enquiry in 2017/18
- This equates to a rate of 228 children with a S47 enquiry per 10,000 children in 2017/18, an increase on the rate for 2016/17 at 171 per 10,000 children

1,404 S47

- 327 Initial Child Protection Conferences occurred within 15 working days of the child's S47 start date.
- 72% of Haringey's ICPCs were within 15 working days, better than Haringey's statistical neighbours 64%

327 ICPCs

- 1702 assessments were identified to have a Domestic Violence, Mental Health or Substance misuse factors at the end of the assessment. More than double that in 2016/17 where only 762 assessments were stated to have one or more of these factors

1702
Toxic Trio

- The rate of first time entrants to the criminal justice system per 100,000 of the 10-17 year old population was 455 in 2017. Higher in comparison to 2016 rate of 419, an 11% increase equating to 114 FTEs in the year from Jan to Dec 2017

455 FTEs

- 52% of care leavers are in education, employment or training compared with 47% in 2016/17 and Haringey SNs (50% 2016/17). 82% are in suitable accommodation compared to 74% in 2016/17 and Haringey's SNs (81% 2016/17)

52% Care Leavers EET

CYPS in the Numbers

- There were 1,280 children and young people with an Education, Health and Care Plan in 2018 compared to 606 in 2017.
- 650 children are known to the Childrens with Disabilities team, 154 of which have an allocated worker

1,280 EHCPs

- Looked after children achievements have been in the top quartile nationally for some years. Their average attainment 8 score was 24.5 is better than the national position of 19.3.
- 23.1% of LAC received 4/ C or above in English and maths GCSEs, ranking us 22nd best in the country in 2017

24.5 LAC Attainment 8

- Of the children who ceased to be LAC in 2017/18, 11 (5.3%) were adopted and 10 (4.8%) were subject to a Special Guardianship Order.
- Haringey SNs achieved 8% adoptions and 12% SGOs in 2016/17

21 Permanency Orders

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Report for: Children and Young People's Scrutiny Panel – 6 September 2018

Title: Work Programme Development 2018-19

Report authorised by: Ayshe Simsek, Democratic Services and Scrutiny Manager

Lead Officer: Robert Mack, Principal Scrutiny Support Officer
Tel: 020 8489 2921, e-mail: rob.mack@haringey.gov.uk

Ward(s) affected: N/A

**Report for Key/
Non Key Decision:** N/A

1. Describe the issue under consideration

1.1 This report reports on the development of the Panel's work plan for 2018/20.

2. Recommendations

That the Panel:

- 2.1 Consider potential issues for inclusion within the work plan for 2018 - 20 for further discussion at the Scrutiny Café on 13 September and referral to the Overview and Scrutiny Committee meeting on 2 October; and
- 2.2 Note potential items for the Panel meeting on 10 October and agree any additional items that they may wish to add to the agenda for this.

3. Reasons for decision

- 3.1 Each scrutiny panel is required to develop a work plan on the areas and issues that it wishes to look at for the year for recommendation to the Overview and Scrutiny Committee. In putting this together, they need to have regard to their capacity to deliver the programme and officers' capacity to support them in that task.

4. Approach

Introduction

- 4.1 The Overview and Scrutiny Committee is responsible for developing an overall scrutiny work programme, including work for its four standing scrutiny panels. Careful selection and prioritisation of its work is important if scrutiny is to be successful in achieving outcomes.
- 4.2 An effective scrutiny work programme should reflect a balance of activities:
 - Holding the Executive to account;

- Policy review and development – reviews to assess the effectiveness of existing policies or to inform the development of new strategies;
- Performance management – identifying under-performing services, investigating and making recommendations for improvement;
- External scrutiny – scrutinising and holding to account partners and other local agencies providing key services to the public; and
- Public and community engagement – engaging and involving local communities in scrutiny activities and scrutinising those issues which are of concern to the local community.

4.3 An effective work programme should;

- Reflect local needs and priorities – issues of community concern as well as Corporate Plan and Medium Term Financial Strategy priorities;
- Be selective. It will not be possible to cover everything;
- Draw on evidence available;
- Prioritise issues that have most impact or benefit to residents;
- Involve local stakeholders; and
- Is flexible enough to respond to new or urgent issues.

4.4 Scrutiny work can be carried out in a variety of ways and use whatever format that is best suited to the issue under consideration. This can include a variety of “one-off” reports as well as in-depth scrutiny review projects that provide an opportunity to investigate issues thoroughly. It is nevertheless important that there is a balance between depth and breadth of work undertaken so that resources can be used to their greatest effect. There is finite capacity as well so the work programme that is set will should also be achievable

4.5 Once the work programme is agreed, there are both formal and informal systems in place to monitor the work programme. Regular agenda planning meetings with the Chair and senior officers and discussion at Committee will provide an opportunity to discuss the scope and approach to each area of inquiry.

Approach for 2018/19

4.6 At its meeting on 4 June, the Overview and Scrutiny Committee approved a report outlining the proposed approach to the development of a two-year work plan for the Committee and its panels, which also provides sufficient flexibility to add any matters of significance that may arise within this time. This included measures to ensure that the views of residents and stakeholders are taken into account in developing, including the setting up of a “Scrutiny Café” event.

4.7 Following further discussion, the following was agreed by the Committee at its meeting on 23 July;

- All Panel Chairs to meet informally with relevant directors and Cabinet Members before the August recess for a preliminary discussion about priorities and challenges for the year ahead and potential areas for their Panels to focus on;

- The September round of Panel meetings to consider provisional items for inclusion in work programmes and, in particular, items for their October meetings. This will be informed by the following items on each Panel agenda:
 - An overview of service areas covered;
 - A performance update on the Corporate Priorities that each Panel covers; and
 - Cabinet Member Questions. This to focus, in particular, on key priorities within portfolios
- Scrutiny Café outcomes to be fed into the draft work plan before it is submitted to O&S for approval on 2 October.

4.8 The Scrutiny Café will take place on 13 September. Prior to this, suggestions will be sought from a wide range of sources, including partners, community organisations and Councillors. These will be obtained via an on-line questionnaire. Suggestions from this process as well as the provisional items identified by each of the Panels will be discussed at the Scrutiny Café. The Café will also provide an opportunity for issues not already highlighted to be raised.

Children and Young People's Scrutiny Panel Work Plan

4.9 In considering issues for inclusion in its work plan, the Panel may wish to give particular attention to items that may be suitable for in depth review. These can be dealt with through a combination of specific evidence gathering meetings, that will be arranged as and when required, and other activities, such as visits. Potential reviews will be subject to further development, scoping, and project planning.

4.10 In addition to in-depth reviews, the Panel may also wish to consider “one-off” items to be dealt with at scheduled meetings of the Panel. There are already some regular and routine items, which are normally in the Panel’s work plan, such as budget scrutiny, budget monitoring and Cabinet Member Questions. In addition, the Committee can use the Forward Plan of Key Decisions to identify matters for consideration on a more immediate timescale. An outline work plan for the Panel for 2018/19 is attached as Appendix A.

4.11 The Chair of the Panel has suggested the following as potential areas for consideration for inclusion within the Panel’s workplan;

- SEND children’s transport services; and
- School exclusions.

4.12 In addition, the following items were raised by the previous Panel;

- Apprenticeship Levy; and
- Joint Targeted Area Inspection (JTAI) – Update on Implementation of Action Plan

Next Panel Meeting

- 4.13 The Panel will need to give specific consideration to the agenda items for its meeting on 11 October as reports for this will need to be prepared *before* the overall work plan for Overview and Scrutiny is finalised by the Committee meeting on 2 October.
- 4.14 Current proposed agenda items for the meeting on 11 October are as follows:
- Financial Monitoring; Update on the financial performance relating to Corporate Plan Priority 1.
 - Review on Child Friendly Haringey: Update on implementation of recommendations

5. Contribution to strategic outcomes

- 6.1 The contribution of scrutiny to the corporate priorities will be considered routinely as part of the OSC's work.

6. Statutory Officers comments

Finance and Procurement

- 7.1 There are no financial implications arising from the recommendations set out in this report. Should any of the work undertaken by Overview and Scrutiny generate recommendations with financial implications these will be highlighted at that time.

Legal

- 7.2 There are no immediate legal implications arising from the report.
- 7.3 In accordance with the Council's Constitution, the approval of the future scrutiny work programme falls within the remit of the OSC.
- 7.4 Under Section 21 (6) of the Local Government Act 2000, an OSC has the power to appoint one or more sub-committees to discharge any of its functions. In accordance with the Constitution, the appointment of Scrutiny Panels (to assist the scrutiny function) falls within the remit of the OSC.
- 7.5 Scrutiny Panels are non-decision making bodies and the work programme and any subsequent reports and recommendations that each scrutiny panel produces must be approved by the Overview and Scrutiny Committee. Such reports can then be referred to Cabinet or Council under agreed protocols.

Equality

- 7.6 The Council has a public sector equality duty under the Equalities Act (2010) to have due regard to:
- Tackle discrimination and victimisation of persons that share the characteristics protected under S4 of the Act. These include the

characteristics of age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex (formerly gender) and sexual orientation;

- Advance equality of opportunity between people who share those protected characteristics and people who do not;
- Foster good relations between people who share those characteristics and people who do not.

7.7 The Panel should ensure that it addresses these duties by considering them within its work plan, as well as individual pieces of work. This should include considering and clearly stating;

- How policy issues impact on different groups within the community, particularly those that share the nine protected characteristics;
- Whether the impact on particular groups is fair and proportionate;
- Whether there is equality of access to services and fair representation of all groups within Haringey;
- Whether any positive opportunities to advance equality of opportunity and/or good relations between people, are being realised.

7.8 The Panel should ensure equalities comments are based on evidence. Wherever possible this should include demographic and service level data and evidence of residents/service users views gathered through consultation.

8. Use of Appendices

Appendix A – Children and Young People’s and Community Safety Scrutiny Panel – Draft Work Plan for 2018/19

9. Local Government (Access to Information) Act 1985

N/A

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Children and Young People’s Scrutiny Panel

Draft Work Plan 2018-19

1. Scrutiny review projects; These are dealt with through a combination of specific evidence gathering meetings that will be arranged as and when required and other activities, such as visits. Should there not be sufficient capacity to cover all of these issues through in-depth pieces of work, they could instead be addressed through a “one-off” item at a scheduled meeting of the Panel. These issues will be subject to further development and scoping. It is proposed that the Committee consider issues that are “cross cutting” in nature for review by itself i.e. ones that cover the terms of reference of more than one of the panels.

Project	Comments	Priority

2. “One-off” Items; These will be dealt with at scheduled meetings of the Panel. The following are suggestions for when particular items may be scheduled.

Date	Potential Items
6 September 2018	<ul style="list-style-type: none"> • Terms of Reference • Service Overview and Performance Update

	<ul style="list-style-type: none"> • Cabinet Member Questions; Children and Families and Communities (to cover areas within the Panel’s terms of reference that are within their portfolios). • Work Planning; To agree items for the work plan for the Panel for this year.
11 October 2018	<ul style="list-style-type: none"> • Financial Monitoring; To receive an update on the financial performance relating to Corporate Plan Priority 1. • Review on Child Friendly Haringey: Update on Implementation of Recommendations
8 November 2018	<ul style="list-style-type: none"> • Cabinet Member Questions • Chair of LSCB & Annual Report/New Safeguarding Arrangements
18 December 2018	<ul style="list-style-type: none"> • Budget Scrutiny
4 February 2019	<ul style="list-style-type: none"> • Educational Attainment Performance; To report on educational attainment and performance for different groups, including children with SENDs. Data on performance broken down into different groups, including children with SENDs, as well as ethnicity, age, household income etc. To include reference to any under achieving groups. • Ethnic minority education attainment • Review on Support to Children from Refugee Families: Update on Implementation of Recommendations • Review on Restorative Justice: Update on Implementation of Recommendations

7 March 2019	

TBA

Apprenticeship Levy

Joint Targeted Area Inspection (JTAI) – Update on Implementation of Action Plan

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